### Deutsche Bank Research



### **Economics**

## Fed Notes

# December recap: Powell delivers last of three turtle doves and a signal of "wait and see"

- The Fed cut rates by 25bps and announced the start of reserve management purchases. Revisions to the statement and key elements of the Summary of Economic Projections (SEP) were in line with our expectations. While Chair Powell's press conference emphasized the Committee could "wait and see" with policy now within range of neutral, the overall tone leaned dovish relative to expectations. In particular, Powell said the labor market has cooled a bit more than expected and appeared to characterize those risks as more pressing than inflation.
- The SEP evolved largely as expected. Median fed funds rate expectations were unchanged at one cut in 2026, with more officials aligning with this view (eleven officials see rates at or above 3.25-3.5% next year). Meanwhile, growth was revised noticeably higher next year, and the unemployment rate path was largely unchanged.
- Looking ahead, Powell's press conference de-emphasized next week's labor market data, particularly the unemployment rate, and focused on data beyond. Our base case remains that Powell delivered the last rate cut of his tenure as chair at today's meeting, but continued labor market weakness could swing the Committee to cut again in H1. Beyond, we see the economy on sturdier footing, similar to today's SEP forecasts, and only anticipate one rate cut in the second half of the year, as disinflation re-emerges (see "2026 outlook: Keep on rockin' in the not so risk-free world").

### **FOMC** statement

There were relatively few changes to the FOMC statement outside of those reflecting the Committee's policy actions. While the December statement reflected the widely anticipated 25bp cut to the federal funds rate, the Committee indicated that rate cuts over the next few meetings are not a foregone conclusion. Parallelling the December 2024 statement, the Committee specified that they would consider "the extent and timing of additional adjustments to the target range".

Outside of the changes to balance sheet policy (more on this in the next section), the only other change was to the language around the labor market. While the Committee's view that "the unemployment rate has edged up" remained from the October statement, they removed the qualifier that it "remained low". This is a clear statement that the Committee is not willing to tolerate much more deterioration in the labor market from here. Indeed, Chair Powell noted in his

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Matthew Luzzetti, Ph.D.

Chief US Economist +1-212-250-6161

**Brett Ryan** 

Senior US Economist +1-212-250-6294

Justin Weidner

Economist +1-212-469-1679

**Amy Yang** 

Economist +1-212-250-9959



press conference that the 75bp of cuts over the last three meetings was intended to stabilize the labor market and help ensure the unemployment rate "only tick[s] up one or two more tenths."

### Balance sheet

The statement also announced that the Fed views reserve balances as ample and "will initiate purchases of shorter-term Treasury securities as needed to maintain an ample supply of reserves on an ongoing basis." In a separate <u>statement</u> from the NY Fed, it was announced that the first schedule of reserve management purchases (RMPs) would be announced on December 11<sup>th</sup>, totalling approximately \$40 billion in Treasury bills. Operationally, the NY Fed will announce on or around the ninth business day of the month the amount of and a tentative schedule for RMPs over the subsequent month. This announcement will also include the reinvestment of principal payments from holdings of agency securities into Treasury bills, as was specified at the October FOMC meeting.

Beyond December, the Board gave the SOMA desk discretion to determine the pace of total purchases. The NY Fed noted that the pace of purchases could "remain elevated for a few months to offset expected large increases in non-reserve liabilities in April". Chair Powell cited in his press conference that reserves drop sharply around the April 15<sup>th</sup> tax day and thus the Fed will need "a temporary few months frontloading to get reserves high enough" and pre-empt any money market stress. After that, the pace of RMPs is likely to be significantly reduced and reflective of "seasonal patterns in Federal Reserve liabilities" going forward.

Finally, the NY Fed noted that the SOMA desk plans to allocate their purchases proportionally across two bill sectors. The weight for each sector will be "based on the 12-month average of the par amount of Treasury bills outstanding in each sector relative to the total amount outstanding across the two sectors as initially measured at the end of September 2025."

### Summary of Economic Projections (SEP)

Revisions to the SEP were also largely in line with our prior expectations. Most importantly, the median forecasts for the policy rate were unchanged from September. As anticipated, 2025 and 2026 real GDP growth estimates were revised higher – the 2026 upward revision partly attributed to the end of the government shutdown according to Chair Powell. 2027 real GDP growth was also revised up a tenth to 2.0%. The median unemployment rate forecasts were unchanged aside from a one-tenth decline in the 2027 estimate (to 4.2%). At the same time, median headline and core PCE inflation projections fell by a tenth in 2025 (to 2.9% and 3.0%, respectively) while the 2026 headline and core PCE forecasts fell by two-tenths (to 2.4%) and one-tenth (to 2.5%), respectively.

When Chair Powell was asked about the forecast revisions, he noted productivity growth as squaring the circle in terms of higher near-term growth well above the longer-run estimate (unchanged at 1.8%) having little impact on a largely unchanged labor market and more benign inflation outlooks. Powell also pointed to ongoing improvement in service sector inflation and an expectation of goods

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inflation peaking in Q1 as other reasons justifying the downward revisions to inflation.

Finally, as we saw in the September dot plot, there were several "silent dissents" – i.e. participants who projected the policy rate above today's action. For 2025, six participants had the 2025 policy rate 25bps above the current setting – two of whom were likely the actual dissenters, Kansas City's Schmid and Chicago's Goolsbee. Three participants maintained a 3.875% fed funds projection for 2026, falling to two for each of 2027 and 2028. To be sure, two of those participants likely reflect the top two projections for the longer-run rate and are therefore voicing their "appropriate policy setting" as one closer to neutral.

### Press conference

Powell implicitly signalled that the Fed is most likely on hold in early 2026. He argued that the change to the statement language indicates that after delivering 75bps of cuts in 2026 and 175bps of total cuts over the past two years, the Fed is now "well positioned to wait and see how the economy evolves." Strengthening this argument, Powell emphasized at multiple points that policy is now within the broad range of neutral estimates, a setting consistent with the economic backdrop and the distribution of risks around the outlook. Reinforcing this message on near-term policy, Powell downplayed the upcoming October and November labor market reports, noting they needed to "be careful in assessing the data", particularly the household survey which may be "distorted". He went on to suggest that the December jobs report is likely to be more important in the Committee's assessment for monetary policy decisions in early 2026.

That said, the remainder of his discussion in the press conference leaned dovish, especially relative to expectations.

On the labor market, Powell noted that conditions have continued to gradually cool, and that they may have cooled "maybe a touch more" than anticipated previously. This was a key factor in the Fed's decision to cut rates at today's meeting. On this point, Powell cited the 30bp rise in the unemployment rate in recent months to 4.4% and argued that payroll gains have slowed noticeably. Powell went one step further in suggesting that average nonfarm payroll gains since April – currently reported at around +40k through September – could in fact be as low as -20k after accounting for potential downward revisions. Our best guess is that Chair Powell was suggesting that the preliminary benchmark revision, which implies a roughly 60K per month downward revision to monthly job gains from April 2024 to March 2025, will ultimately carry through to the post benchmark period. While Powell stated that "a good part" of this slowing reflects labor supply, he also noted that labor demand has also been weak.

His discussion around inflation leaned even more dovish in our view. Powell noted that inflation has printed somewhat below their expectations in recent months and presented a relatively benign picture ahead. Although he cited some concerns about remaining upside risks to inflation, he also noted that excluding tariff effects inflation is in the low 2% range. Moreover, outside of core goods, which are the epicenter of those tariff inflation effects, Powell argued that a disinflation trend is in place for services. Notably, Powell did not mention super

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core inflation once, which continues to run 140bps above end-2019 levels. Even allowing for the disinflationary effects of housing, core services inflation is 120bps above those pre-covid levels. The fact that Powell did not cite these figures, is consistent with the dovish lean of his commentary on inflation.

Powell struck a more constructive tone on the growth outlook, which he called "solid". Although he downplayed some of the upgrade to the 2026 growth forecasts as driven by a 20bps shift in growth from this year to next on the government shutdown, he also cited fiscal policy becoming more supportive of growth and the continuation of Al-related capex as boosting economic activity over the next year. Powell also noted that consumer spending has remained resilient and emphasized that productivity growth has been "structurally higher for several years" and could get a further boost from Al looking ahead.

On other issues, Powell declined to comment on Governor Cook's case which will be in front of the Supreme Court next month. He similarly avoided a question about whether he has decided if he would stay on as a governor once his term as chair expires. The press conference concluded with Powell describing what he hopes his legacy as chair might be: "I really want to turn this job over to whoever replaces me with the economy in really good shape, that is what I want to do. I want inflation to be under control, coming back down to 2%. And I want the Labor Market to be strong. That is what I want."





# Appendix 1

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Gerry Gallagher Head of European Company Research	Matthew Barnard Head of Americas Company Research	Peter Milliken Head of APAC Company Research	Debbie Jones Global Head of Sustainability and Data Innovation, Research
Sameer Goel Global Head of EM & APAC Research	Francis Yared Global Head of Rates Research	George Saravelos Global Head of FX Research	Peter Hooper Vice-Chair of Research

### **International Production Locations**

Deutsche Bank AG	Deutsche Bank AG	Deutsche Bank AG	Deutsche Securities Inc.
Deutsche Bank Place	Equity Research	Filiale Hongkong	1-3-1 Azabudai
Level 16	Mainzer Landstrasse 11-	International Commerce	Azabudai Hills Mori JP
Corner of Hunter & Phillip	17	Centre	Tower
Streets	60329 Frankfurt am Main	1 Austin Road West,	Minato-ku, Tokyo 106-
Sydney, NSW 2000	Germany	Kowloon,	0041
Australia	Tel: (49) 69 910 00	Hong Kong	Japan
Tel: (61) 2 8258 1234		Tel: (852) 2203 8888	Tel: (81) 3 6730 1000
D D	Devited by Devil Consulting	Devilede Devil AO	

### Deutsche Bank AG 21 Moorfields

London EC2Y 9DB United Kingdom

Tel: (44) 20 7545 8000

### **Deutsche Bank Securities** Inc.

The Deutsche Bank Center 1 Columbus Circle New York, NY 10019 Tel: (1) 212 250 2500

### Deutsche Bank AG

Filiale Singapur One Raffles Quay, South Tower Singapore 048583 Tel: (65) 6423 8001